

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 CU-02 ACDA-05 SAJ-01

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSAE-00 NSC-05

PA-01 RSC-01 PRS-01 SP-02 SS-15 USIA-06 AEC-05 OMB-01

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FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 430

INFO ALL CSCE CAPITALS 240

AMEMBASSY OSLO

USNMR SHAPE

USCINCEUR

USLO SACLANT NORFOLK VA

USDOCOSOUTH

CINCLANT

C O N F I D E N T I A L GENEVA 0684

E.O. 11652: GDS

TAGS: CSCE,PFOR, XB, PARM

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES: ALLIED CAUCUS

DISCUSSION OT TACTICS IN FACE OF CONTINUED

SOVIET INFLIEIBILITY

SUMMARY: DURING PROTRACTED ALLIED MILITARY SECURITY
CAUCUS DISCUSSION ON FEBRUARY 3-4 ON POSSIBLE TACTISC IN
FACE OF SOVIET OBDURACY ON CBM'S, ITALIAN REP REPORTED
THAT EC-NINE VIEW ON LINKAGE BETWEEN CBM'S AND BASKET
ONE PRINCIPLES HAD ALREADY BEEN CONVEYED IN BROAD
TERMS TO EAST. MAJORITY VIEW WAS THAT JOINT
ACTION IN ALLIED FRAMEWORK MIGHT ALSO BE DESIRABLE, AND
CAUCUS REPORT WILL BE SUBMITTED TO CHIEFS
OF DELS MEETING ON FEB 6 SUGGESTING THAT NAC CONSIDER A STATEMENT
BY NATO PROSS SPOKESMAN, AND THAT ALLIED CHIEFS OF
CSCE DELS STRESS NEED FOR PARALLELISM IN CSCE WORK IN
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A POSITIVE FASHION ON THEIR BILATERAL CONTACTS WITH

EAST. ACTION REQUESTED: CONTINGENCY GUIDANCE TO USNATO ON POSSIBILITY OF STATEMENT BY NATO SPOLESMAN. END SUMMARY.

1. DURING CAUCUS OF ALLIED MILITARY SECURITY REPS ON FEB 3, COMMON THEME WAS SOVIET OBDURACY ON CBM'S, WHICH NEARLY ALL REPS HAVE RUN INTO IN BILATERAL CONTACTS SINCE BEGINNING OF RESUMED SESSION. CHAIRMAN ASKED FOR RECOMMENDATIONS FOR NEAR-TERM ALLIED TACTICS, WHICH WOULD BE SUBMITTED IN A JOINT REPORT REQUESTED BY CHIEFS OF ALLIED DELEGATIONS FOR THEIR MEETING ON FEBRUARY 6, AND FOR POSSIBLE CONSIDERATION IN NAC ON FEBRUARY 7.

2. IN ENSUING DISCUSSION, FOLLOWING OPTIONS WERE AIRED FOR JOINT OR COORDINATED ACTION IN EARLY FEBRUARY:

(A) TWO OR THREE HEADS OF NATO DELEGATIONS TO APPROACH THEIR WARSAW PACT OPPOSITE MEMBERS JOINTLY, CALL ATTENTION TO CONTINUED STIFF SOVIET LINE ON CBM'S, MENTION ALLIED INTENTION TO MAINTAIN "PARALLELISM" IN ALL CSCE BASKETS, BUT AT SAME TIME SHOW NEW ALLIED FLEXIBILITY ON MILITARY MOVEMENT ISSUE. SOVIETS WOULD BE ASKED TO REACT IN 2-3 WEEKS TIME (NORWAY, DENMARK).

(B) ALLIES INDIVIDUALLY TO CALL ATTENTION IN COORDINATING COMMITTEE TO SOVIET DELAY ON CBM'S, AND TO MAKE POINT BROADLY THAT LACK OF PROGRESS IN CBM'S COULD CAUSE DELAYS IN OTHER AREAS (FRANCE), OR TO ESTABLISH A SPECIFIC LINK BETWEEN CBM'S AND BASKET ONE PRINCIPLES (ITALY).

(C) COORDINATED DEMARCHES IN CAPITALS, AND/OR PRESS STATEMENT BY NATO SPOKESMAN AFTER FEBRUARY 7 NAC, NOTING NAC DISCUSSION OF CSCE ISSUES AND "ALLIED PREOCCUPATION WITH LACK OF PROGRESS ON CBM'S". (BELGIUM).

(D) COORDINATED BILATERALS IN GENEVA WITH HEADS OF EASTERN DELS, DURING WHICH ALLIES WOULD ASK SOVIETS TO SHOW INCREASED FLEXIBILITY BY THE END OF ANOTHER READING OF ADVANCE NOTIFICATION PARAMETERS
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(LATE FEBRUARY/EARLY MARCH), FAILING WHICH ALLIES WOULD BE "UNDER PRESSURE" TO STIFFEN POSITIONS ON OTHER CSCE ISSUES (UK).

3. IN SUBSEQUENT MEETING OF CAUCUS ON FEBRUARY 4, ITALIAN REP REPORTED THAT GENERAL LINES OF EC-NINE DUBLIN DECISION THAT THERE SHOULD BE "PARALLELISM" BETWEEN CBM DEVELOPMENTS AND BASKET I PRINCIPLES HAD

ALREADY BEEN CONVEYED TO EASTERN REPS. (WHEN QUESTIONED AFTER MEETING, ITALIAN REP SAID THAT CHIEF OF HIS DELEGATION HAD CONVEYED MESSAGE TO SOVIETS IN A BILATERAL MEETING.)

4. DESPITE ITALIAN REPORTS, MOST REPS SAW NEED FOR SOME ADDITIONAL PROMPTING OF SOVIETS IN WIDER, ALLIANCE CONTEXT, AND THERE WAS BROAD SUPPORT ON RECOMMENDATION TO CHIEFS OF DELEGATIONS FOR POSSIBLE ACTION ALONG FOLLOWING LINES:

-- FEB 7 NAC TO BE ASKED TO CONSIDER STATEMENT BY NATO PRESS SPOKESMAN ON NEED FOR PARALLELISM IN CSCE WORK. (WHETHER OR NOT CBM'S SHOULD BE MENTIONED SPECIFICALLY IN SPOKESMAN'S STATEMENT WAS LEFT AS AN OPEN QUESTION, BEARING IN MIND THAT MINISTERS HAD DECIDED NOT TO MENTION THEM SPECIFICALLY IN DECEMBER NAC COMMUNIQUE.)R

-- FOLLOW-UP BILATERALS WITH EAST BY ALLIED CHIEFS OF DELEGATIONS, IN AS POSITIVE A MANNER AS POSSIBLE (E.G., STRESSING IMPORTANCE TO WDS OF REESTABLISHING PARALLELISM ON ALL FRONTS OF CSCE

WORK, RATHER THAN CONVEYING ANY THREAT OF SLOWING DOWN WORK ELSEWHERE IF CBM'S CONTINUE TO LAG.)

5. NORWEGIAN REP CONTINUED TO PRESS FOR MORE VIGOROUS JOINT ALLIED ACTION IN GENEVA, ALONG WITH A "SWEETENER" OF REDUCED ALLIED GOALS ON MILITARY MOVEMENTS, BUT MOST OTHERS PREFERRED TO HOLD OFF DEPLOYING NEW ALLIED FLEXIBILITY ON MOVEMENTS FOR THE TIME BEING.

6. COMMENT: FEB 4 DISCUSSION WAS CONSIDERABLY MORE SOBER THAN PREVIOUS DAY'S, AND ALLIES APPEAR TO HAVE CONFIDENTIAL

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RECOGNIZED THAT A MOVE TO ESTABLISH DIRECT LINKAGE BETWEEN WORK OF CSCE SUBCOMMITTEES COULD WELL BACKFIRE IF, FOR EXAMPLE, SOVIETS WERE TO SEIZE ON VIELED ALLIED THREAT AS A PRETEXT TO STONEWALL NOT ONLY ON CBM'S BUT ALSO A BASKET III. U.S. REP URGED CAUTION AND FULL REFLECTION BEFORE ADOPTING ANY OF FEB 3 PROPOSALS. WE ARE INCLINED TO BELIEVE THAT EVEN MILD PUBLIC STATEMENT FORESEEN IN PARA 4 ABOVE SHOULD BE AVOIDED AT THIS TIME. OTHER ALLIES MAY EXPRESS SIMILAR VIEWS IN NATO DEL HEADS CAUCUS FEB 6, IN WHICH CASE ISSUE MIGHT NOT COME UP IN NAC. HOWEVER, DEPT MAY WISH TO GIVE USNATO CONTINGENCY GUIDANCE ON THIS MATTER. END COMMENT.DALE

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